RECEIVED 07 MAY -4 AM II: 02 HEARINGS CLERK EPA -- REGION 10



BEFORE THE UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

| IN THE MATTER OF: |) | D1 |
|-----------------------|-------------|------------------------------|
| MICHAEL HATCH, |) | Dockst No. RCRA-10-2007-0137 |
| Mike Hatch Jeep, | , | CONSENT AGREEMENT AND |
| Juneau, Alaska, Re | spondent.) | FINAL ORDER |
| |) | |

CONSENT AGREEMENT

I. Preliminary Statement

- 1. Complainant, the Director of the Office of Compliance and Enforcement of the United States Environmental Protection Agency, Region 10 ("EPA"), brings this administrative action requiring compliance and seeking a civil penalty under Section 3008 of the Solid Waste Disposal Act, as amended, also known as the Resource Conservation and Recovery Act ("RCRA"), 42 U.S.C. § 6928, and in accordance with the United States Environmental Protection Agency's Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties and the Revocation or Suspension of Permits, 40 C.F.R. Part 22 ("Consolidated Rules of Practice"). The Respondent is Michael Hatch ("Mike Hatch" or "Respondent"). Michael Hatch is the sole proprietor of Mike Hatch Jeep, also known as Mike Hatch Sales, located at 4755 North Douglas Highway, Juneau, Alaska, 99801.
 - 2. The State of Alaska has not been granted final authorization to administer and enforce

- 1 -

Docket No. RCRA-10-2007-0137 Consent Agreement and Final Order Michael Hatch

| a hazardous waste program pursuant to | Section 3 | 3006(Ъ) | of RCRA. | 42 U.S.C. 8 | § 6926(b) |
|---------------------------------------|-----------|---------|----------|-------------|-----------|
|---------------------------------------|-----------|---------|----------|-------------|-----------|

- 3. When EPA determines that any person has violated or is in violation of Subtitle C of RCRA, EPA may, pursuant to Section 3008(a) of RCRA, 42 U.S.C. § 6928(a), issue an order assessing a civil penalty for any past or current violation of Subtitle C of RCRA, and require compliance immediately or within a specified time period.
- 4. EPA alleges that Respondent violated certain provisions of Subtitle C of RCRA and the regulations promulgated thereunder. The parties have engaged in settlement discussions regarding the alleged violations. The parties have agreed that settlement of this matter is in the public interest, and that entry of this Consent Agreement and Final Order without further litigation is the most appropriate means of resolving this matter. Thus, pursuant to 40 C.F.R. § 22.13, EPA is simultaneously commencing and concluding this proceeding through this Consent Agreement and Final Order ("CAFO") under 40 C.F.R. § 22.18(b)(2).
- 5. This CAFO resolves the alleged violations identified below and found during and as a result of EPA's July 18, 2003 and August 11, 2005 inspections of Respondent's Juneau facility.

II. Findings of Fact and Conclusions of Law

- 6. In accordance with 40 C.F.R. §§ 22.13(b) and 22.18 (b)(2) and (3), Complainant alleges the following:
- 7. Respondent is the sole proprietor of Mike Hatch Jeep and a "person" within the meaning of Section 1004(15) of RCRA, 42 U.S.C. § 6903(15).
- 8. Respondent is the owner and operator of a facility, as defined at 40 C.F.R. § 260.10, located at 4755 North Douglas Highway, Juneau, Alaska, 99801 ("Facility").
 - 9. Respondent is a used oil generator as defined at 40 C.F.R. § 279.20(a).
 - 10. Respondent is a used oil burner as defined at 40 C.F.R. § 279.60(a).
- 11. Respondent generated, stored, disposed or otherwise handled used oil at the Facility, which is a hazardous waste as hazardous waste is defined at Section 1004(5) of RCRA, 42 U.S.C. § 6903(5).
- 12. On September 17, 1991, Respondent submitted a "Notification of Hazardous Waste Activity" (EPA Form 8700-12) to EPA, which identified the Facility as a generator of less than 100 kilograms/month of hazardous waste and as a burner of off-specification used fuel oil.

- 13. The violations alleged herein arise from two inspections of the Facility conducted by EPA on July 18, 2003 and August 11, 2005, and from Respondent's January 16, 2006 response to an EPA Request for Information issued pursuant to Section 3007 of RCRA, 42 U.S.C. § 6907.
- 14. On July 18, 2003, EPA conducted a RCRA Compliance Evaluation Inspection ("CEI") at the Facility. As a result of this inspection, EPA issued a Notice of Violation ("NOV") to the Facility on September 30, 2003, notifying the Facility of the following violations: failure to label containers with the words "Used Oil"; failure to obtain analyses of used oil received from off-site; and failure to make a waste determination.
- 15. EPA issued a RCRA Section 3007 Request for Information ("Information Request") to the Facility on January 10, 2006 requesting, among other things, all documentation and information on used oil received at the site from off-site since October 1, 2003. In its response to the Information Request, dated January 16, 2006, the Facility stated that it received approximately 150 to 200 gallons of used oil per month from off-site from October 1, 2003 to January 10, 2006. The Facility did not provide any other documentation or information on the used oil received from off-site in its response.
- 16. EPA issued a second NOV on June 1, 2006, based on the information obtained during a CEI conducted on August 11, 2005, and on the Facility's response to the Information Request. The specific violations cited in the NOV were as follows: failure to label containers with the words "Used Oil"; violation of the prohibition on burning off-specification used oil received from off-site suppliers in a non-approved device; failure to maintain records of used oil shipments accepted for burning; and failure to ensure that used oil managed at a used oil burner facility is not a hazardous waste

Count I: Failure to label an above-ground tank with the words "Used Oil."

- 17. The allegations of paragraphs 7 through 16 are incorporated herein by reference.
- 18. The regulation at 40 C.F.R. § 279.22(c)(1) requires that containers and above-ground tanks used to store used oil at generator facilities must be labeled or marked clearly with the words "Used Oil."
- 19. At the time of the EPA inspection on August 11, 2005, used oil, including used oil generated on-site, was being stored at the Facility in an above-ground tank connected to the

"Black Gold" oil burner. The tank was not-labeled or marked clearly with the words "Used Oil," 96 in violation of 40 C.F.R. § 279.22(c)(1). 97 98 Count II: Burning off-specification used oil received from off-site in a non-approved 99 device. 100 101 20. The allegations of paragraphs 7 through 19 are incorporated herein by reference. 102 21. The regulation at 40 C.F.R. § 279.11 provides that used oil burned for energy 103 recovery is subject to regulation under 40 C.F.R. Part 279 unless it can be shown not to exceed 104 any of the allowable levels of the constituents and properties in the specifications shown in Table 105 1 of the regulation. 106 22. The Facility received 32 used oil shipments totaling 5,475 gallons between 107 108 December 6, 2003 and April 4, 2006 from other than household "do-it-yourself" generators. 23. At the time of the August 11, 2005 inspection and the January 16, 2006 response to 109 the Information Request, Respondent was unable to show that the used oil received from off-site 110 and burned for energy recovery met the specifications of 40 C.F.R. § 279.11. 111 24. The used oil received between December 6, 2003 and April 4, 2006 from off-site was 112 burned in a space heater at the Facility in violation of the 40 C.F.R. § 279.12(c) prohibition on 113 the burning of off-specification used oil in units other than an industrial furnace, boiler or 114 hazardous waste incinerator. 115 116 117 Count III: Failure to determine the total balogen content of used oil managed at the facility. 118 119 25. The allegations of paragraphs 7 through 24 are incorporated herein by reference. 120 26. The regulation at 40 C.F.R. § 279.63(a) requires used oil burners to determine if the 121 total halogen content of used oil managed at the facility is above or below 1,000 parts per million 122 ("ppm") to ensure that the used oil is not a hazardous waste under the rebuttable presumption of 123 40 C.F.R. § 279.10(b)(1)(ii). 124 27. Respondent received 32 used oil shipments between December 6, 2003 and April 4, 125 2006 from off-site which Respondent burned in its space heater. 126 28. Respondent failed to determine if the total halogen content of those 32 shipments of 127 128 used oil was above or below 1,000 ppm, in violation of 40 C.F.R. § 279.63(a).

Docket No. RCRA-10-2007-0137 Consent Agreement and Final Order Michael Hatch

- 4 -

Count IV: Failure to maintain records of used oil shipments accepted for burning.

- 29. The allegations of paragraphs 7 through 28 are incorporated herein by reference.
- 30. The regulation at 40 C.F.R. § 279.65(a) requires used oil burners to keep a record of each used oil shipment accepted for burning.
- 31. Respondent maintained records of shipments received between December 6, 2003 and April 4, 2006 in the form of a log, but the records did not include the following required information in violation of 40 C.F.R. § 279.65(a): the name, address and EPA identification number of the transporter who delivered the used oil; and the address and EPA identification number of the generator or processor/re-refiner from whom the used oil was sent for burning.

Count V: Failure to provide documentation and records in response to an information request.

- 32. The allegations of paragraphs 7 through 31 are incorporated herein by reference.
- 33. Section 3007 of RCRA, 42 U.S.C. § 6927, requires, among other things, that any person who generates, stores, treats, transports, disposes of, or otherwise handles or has handled hazardous wastes shall upon request of any officer, employee or representative of the U.S. Environmental Protection Agency, duly designated by the Administrator, furnish information relating to such wastes and permit such person at all reasonable times to have access to and to copy all records relating to such wastes.
- 34. An EPA official, duly designated by the Administrator, sent a RCRA Information Request to Mike Hatch Jeep on January 10, 2006, requesting that within 30 days of receipt of EPA's request, Mike Hatch Jeep provide EPA with, among other things, all documentation and information on used oil received at the site from off-site since October 1, 2003.
- 35. Respondent received the Information Request on January 13, 2006, and replied on January 16, 2006, with the following statement: "The approximate amount of used oil I received from off-site was between 150 and 200 gallons per month. This oil was used to heat my building."
- 36. No other documentation was submitted by Respondent in its response to the Information Request concerning used oil received from off-site.
 - 37. EPA sent a Notice of Violation (NOV) to Respondent on June 1, 2006, identifying,

among other things, a "Failure to Maintain-Records of Used Oil Shipments Accepted for Burning."

- 38. In response to the NOV, Respondent replied on June 8, 2006, indicating that the Facility did in fact maintain a log documenting the quantities of used oil shipments received from off-site.
- 39. EPA wrote to Respondent on June 21, 2006, indicating that EPA had specifically requested that Mike Hatch Jeep: "Provide all documentation and information on used oil received at the site from off site since October 1, 2003, including the volume received and amount burned for energy recovery."
- 40. Respondent submitted a log to EPA which identified quantities of used oil shipments received from off-site from December 2003 until April 2006, which was received on July 5, 2006.
- 41. Respondent failed to respond to the Information Request in a timely manner, in violation of Section 3007 of RCRA.

III. Terms of Settlement

- 42. Pursuant to Section 3008(a)(3) & (g) of RCRA, 42 U.S.C. § 6925(a)(3) & (g), and based on the allegations above, the seriousness of the violations, and any good faith efforts to comply with applicable requirements, EPA has determined that an appropriate civil penalty to settle this action is in the amount of FORTY-FOUR THOUSAND, SIX HUNDRED DOLLARS (\$ 44,600).
- 43. In settlement of Counts I through V above, Respondent consents to the issuance of this CAFO and consents for the purposes of settlement to the payment of the civil penalty cited in the foregoing paragraph, and to undertake the following actions immediately upon issuance of the Final Order:
- a. Respondent shall label or mark clearly all containers and above-ground tanks used to store used oil at the Facility with the words "used oil," as required by 40 C.F.R. § 279.22(c)(1).
- b. As prohibited by 40 C.F.R. § 279.12(a), Respondent shall not burn used oil received from off-site in units other than an industrial furnace, boiler or hazardous waste incinerator unless it can be shown not to exceed any of the specified fuel specifications in accordance with

used oil is not a hazardous waste under the rebuttable presumption of 40 C.F.R.

§ 279.10(b)(1)(ii), as required by 40 C.F.R. § 279.63(a).

192

204 205

206

208 209

207

210 211

212 213

214

215 216

218 219

217

220 221

222

d. Respondent shall keep a record of each used oil shipment accepted for burning, as required by 40 C.F.R. § 279.65(a), including: the name, address and EPA identification number of the transporter who delivered the used oil; the name, address and EPA identification number (if applicable) of the generator or processor/re-refiner from whom the used oil was sent for burning; and the quantity of used oil accepted and the date of acceptance.

c. Respondent shall determine if the total halogen content of used oil managed at

Respondent's used oil burner facility is above or below 1,000 parts per million to ensure that the

- e. Respondent shall provide EPA with any and all records and information requested in the EPA Information Request, dated January 10, 2006, that have not already been provided to EPA.
- f. All work to be performed pursuant to this CAFO shall be under the direction and supervision of qualified personnel. Respondent shall provide a copy of this CAFO to all contractors, subcontractors, laboratories and consultants retained to conduct or monitor any portion of the work performed pursuant to this CAFO.
- 44. Attached to this CAFO is a Certificate of Completion for Respondent, which must be executed by Respondent and returned to EPA at the address set forth in paragraph 49 below within fourteen (14) days after full compliance with all of the provisions of paragraph 43.
- 45. Respondent shall pay \$11,150 of the assessed penalty no later than thirty (30) days after the date a copy of this CAFO signed by the Regional Hearing Officer is mailed to Respondent, and then make a payment every quarter in accordance with the attached penalty payment schedule (Attachment A) until the full amount of the penalty and any accrued interest is paid. If any quarterly installment payment is received more than 10 days after it is due, the entire amount of this debt will become immediately due and payable, with interest thereon from the effective date of the CAFO, at the option and sole discretion of EPA. If the business of Mike Hatch Jeep, otherwise know as Mike Hatch Sales, is sold or ownership interests are transferred during the period of the above-described installment payment schedule, the remaining principal and accrued interest shall be due and payable as of the effective date of the sale or transfer.

| Respondent may pay the balance of the penalty due at any time as specified in the attached | | | | |
|--|----------------------|---|--|--|
| penalty payment schedule (Attachment A). | | | | |
| 46. Respondent shall make its penalty payments by mailing a cashier's or certified check | | | | |
| payable to "Treasurer, United States of America" to: | | | | |
| U.S. Environmental Prot Mellon Bank P.O. Box 371099M Pittsburgh, Pennsylvania | | gion 10 | | |
| A transmittal letter giving Respondent's | s name, complete a | ddress and this case docket number | | |
| must accompany each payment. A copy | y of the checks and | of the accompanying transmittal | | |
| letters shall be delivered or mailed to Pe | eter Magolske at the | e address set forth in paragraph 49 | | |
| below and to the Regional Hearing Cler | k at the following | address: | | |
| U.S. Environmental Prot 1200 Sixth Avenue Seattle, Washington 981 | | gion 10 | | |
| 47. Failure to make timely payr | nents of the assesse | ed penalty may subject Respondent to | | |
| a civil action pursuant to Section 3008 (| of RCRA, 42 U.S.C | C. § 6928, to collect any unpaid portion | | |
| of the assessed penalty, together with interest, handling charges and nonpayment penalties as set | | | | |
| forth in paragraph 51 below. | | | | |
| 48. In accordance with Section 3008(c) of RCRA, 42 U.S.C. § 6928(c), and the | | | | |
| regulations governing the Adjustment of Civil Penalties for Inflation, 40 C.F.R. Part 19, | | | | |
| promulgated pursuant to the Debt Collection Improvement Act of 1996, violation of any portion | | | | |
| of this CAFO shall subject Respondent to a civil penalty of up to \$32,500 per day, per violation. | | | | |
| 49. Unless otherwise specified, | any communicatio | ns with EPA regarding this CAFO | | |
| shall be in writing and directed to Peter Magolske, Office of Compliance and Enforcement, at the | | | | |
| following address: | | | | |
| U.S. Environmental Prot (Mail Stop OCE-127) 1200 Sixth Avenue Seattle, Washington 981 | | gion 10 | | |
| 50. All actions required pursuar | nt to this CAFO sha | all be undertaken in accordance with | | |
| all applicable local, state, and federal la | | | | |
| Docket No. RCRA-10-2007-0137 Consent Agreement and Final Order | - 8 - | EPA Region 10 1200 Sixth Avenue, ORC-158 | | |

Seattle, Washington 98101 Telephone: (206) 553-1222

Michael Hatch

- 51. Pursuant to 31 U.S.C. § 3717, EPA is entitled to assess interest and penalties on debts owed to the United States and a charge to cover the cost of processing and handling a delinquent claim. Respondent shall pay the following amounts:
- a. Interest. Any unpaid portion of the assessed penalty shall bear interest at the rate established by the Secretary of the Treasury pursuant to 31 U.S.C. § 3717(a)(1) from the date a conformed copy of this CAFO is mailed to Respondent; provided, however, that no interest shall be payable on any portion of the assessed penalty that is paid within thirty (30) days of the date a conformed copy of this CAFO is mailed to Respondent.
- b. Handling Charge. Pursuant to 31 U.S.C. § 3717(e)(1), a monthly handling charge of \$15 shall be paid if any portion of the assessed penalty is more than thirty (30) days past due.
- c. Nonpayment Penalty. Pursuant to 31 U.S.C. § 3717(e)(2), a nonpayment penalty of 6% per annum shall be paid on any portion of the assessed penalty that is more than ninety (90) days past due, which nonpayment penalty shall be calculated from the date that a conformed copy of this CAFO is mailed to Respondent.

IV. General Provisions & Stipulations

- 52. Respondent admits EPA's jurisdictional allegations.
- 53. Respondent neither admits nor denies the specific factual allegations contained in this Consent Agreement.
- 54. Respondent agrees not to contest EPA's jurisdiction with respect to the execution of this Consent Agreement, the issuance of the attached Final Order, or the enforcement of the CAFO.
- 55. Respondent waives any right to contest the allegations and to an adjudicatory hearing on any issue of law or fact set forth in and resolved by this Consent Agreement and waives its right to appeal the accompanying Final Order.
 - 56. Respondent agrees to the issuance of this CAFO and agrees to comply with its terms.
- 57. Respondent agrees not to claim or attempt to claim a tax deduction or credit covering all or any part of the civil penalty paid to the United States Treasurer.
 - 58. Respondent and Complainant shall each bear their own costs and attorney fees.
- 59. Respondent consents to the assessment of the civil penalty and to the issuance of the Compliance Order and Final Order.

Docket No. RCRA-10-2007-0137 Consent Agreement and Final Order Michael Hatch -9-

- 60. Respondent understands that failure to pay any portion of the civil penalty assessed 289 herein in accordance with the provisions of the CAFO may result in commencement of a civil 290 action in federal district court to recover the total penalty, together with interest thereon at the 291 applicable statutory rate. 292 61. The provisions of this CAFO shall be binding on Respondent, its officers, directors, 293 294 295 296 297 298 299 comply with such laws and regulations. 300 301 302 303 304 FOR RESPONDENT MICHAEL HATCH: 305 306 Date: 5-1-01 307 308 309 310 311
 - agents, servants, authorized representatives, successors and assigns. 62. This CAFO constitutes a settlement by EPA of all claims for civil penalties pursuant to RCRA for the violations alleged in this CAFO. Nothing in this CAFO is intended to nor shall be construed to operate in any way to resolve any criminal liability of Respondent. Compliance

with this CAFO shall not be a defense to any actions subsequently commenced pursuant to federal laws and regulations administered by EPA, and it is the responsibility of Respondent to

63. This CAFO shall not relieve Respondent of its obligation to comply with all applicable provisions of federal, state or local law, nor shall it be construed to be a ruling on, or determination of, any issue related to any federal, state or local permit.

Name (Print)

Title

FOR COMPLAINANT U.S. ENVIRONMENTAL PROTECTION AGENCY:

Date: MAY 3, 2007

312 313

314 315

316

317

318

319

320 321

322

Andrew Boyd

Associate Regional Counsel

Docket No. RCRA-10-2007-0137 Consent Agreement and Final Order Michael Hatch

- 30 -

FINAL ORDER

and Michael Hatch having entered into the foregoing Consent Agreement, IT IS HEREBY

entered, and Respondent shall comply with the terms of the foregoing Consent Agreement.

ORDERED that this Consent Agreement and Final Order (Docket No. RCRA-10-2007-0137) be

64. Pursuant to the provisions of RCRA, 42 U.S.C. § 6901 et seq., and EPA Region 10

65. This Consent Agreement and Final Order shall become effective upon filing with the

| - | 4 | A |
|---|---|---|
| 3 | 4 | 4 |
| | | |

323

325

326 327

328

329

Regional Hearing Clerk.

331

334 335

333

336 337

3**3**8

340

342

343 344

345

346

347 348

349

350 351

352

353

354

DATED this 4th day of Many, 2007.

Richard G. McAllister Regional Judicial Officer

Docket No. RCRA-10-2007-0137 Consent Agreement and Final Order Michael Hatch

- 11 -

ATTACHMENT A Penalty Payment Schedule

| Payment Date | Principal | Interest at 5.25% | Total Payment Due | To pay in full: |
|--|-----------|-------------------------|-------------------------|-----------------|
| L 1272-101 | | | | |
| Initial Payment | | _ | | |
| Due w/in 30 days | 11,150.00 | 0.00 | 11,150.00 | 44,600.00 |
| 2nd Payment by 7/31/20007 | 3,040.91 | 159.65 | 3,200.56 | 33,609.65 |
| 3rd Payment by 10/31/2007 | 3,040.91 | 159.65 | 3,200.56 | 30,568.74 |
| 4th Payment by 1/31/2008 | 3,040.91 | 159.65 | 3,200.56 | 27,527.83 |
| 5th Payment by 4/30/2008 | 3,040.91 | 159.65 | 3,200.56 | 24,486.92 |
| 6th Payment by 7/312008 | 3,040.91 | 159.65 | 3,200.56 | 21,446.01 |
| 7th Payment by 10/31/2008 | 3,040.91 | 159.65 | 3,200.56 | 18,405.10 |
| 8th Payment by 1/31/2009 | 3,040.91 | 159.65 | 3,200.56 | 15,364.19 |
| 9th Payment by 4/30/2009 | 3,040.91 | 159.65 | 3,200.56 | 12,323.28 |
| 10th Payment by 7/31/2009 11th Payment by | 3,040.91 | 159.65 | 3,200.56 | 9,282.37 |
| 10/31/2009 | 3,040.91 | 159.65 | 3,200.56 | 6,241.46 |
| 12th Payment by 1/31/2010 | 3,040.90 | 159.65 | 3,200.55 | 3,200.55 |
| Totals | 44,600.00 | 1,756.13 | 46,356.12 | |

RECEIVED

07 MAY -4 AM II: 02

HEARINGS CLERK EPA -- REGION 10

BEFORE THE

| Mylora | |
|---------------------------------|-----|
| RECEIVED Sharmon | 10 |
| 07 APR 34 AM 10: 53 | Y., |
| HEARINGS CLERK EPA REGION 10 | |

Seattle, Washington 98101 Telephone: (206) 553-1222

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

| IN THE MATTER OF:) MICHAEL HATCH,) | Docket No. RCRA-10-2007-0137 |
|--|--|
| Mike Hatch Jeep, Juneau, Alaska, Respondent. | CERTIFICATION |
| Michael Hatch certifies under penalty of pe | erjury that the following statements are true, |
| accurate and correct: | |
| 1. I am the sole proprietor of Mike Ha | atch Jeep. |
| 2. The requirements contained in para | graph 43 in the Consent Agreement and Final |
| Order issued on | to Michael Hatch have |
| been fully and timely complied wit | h. |
| | |
| EXECUTED thisday of | MA-1, 2007. |
| | Signature Name (Print) Value Title |
| Docket No. RCRA-10-2007-0137 - 1 - Consent Agreement and Final Order Michael Hatch | |

CERTIFICATE OF SERVICE

| The undersigned certifies that the original of the attached CONSENT AGREEMENT AND FINAL ORDER in In the Matter of: Michael Hatch, Mike Hatch Jeep, Juneau, |
|---|
| Alaska, DOCKET NO.: RCRA-10-2007-0137, was filed with the Regional Hearing Clerk on May |
| On May, 2007, the undersigned certifies that a true and correct copy of the document was delivered to: |
| Andrew Boyd U.S. Environmental Protection Agency 1200 Sixth Avenue, ORC-158 Seattle, WA 98101 |
| Further, the undersigned certifies that a true and correct copy of the aforementioned document was placed in the United States mail certified/return receipt on May |

Mike Hatch 4755 North Douglas Highway Juneau, AK 99801

DATED this day of May 2007

Ju Carol Kennedy

Regional Hearing Clerk

EPA Region 10